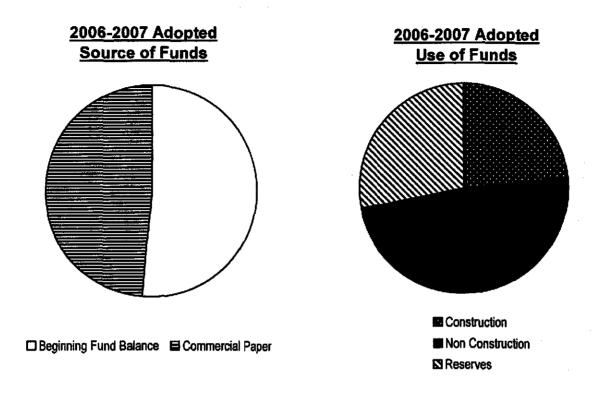
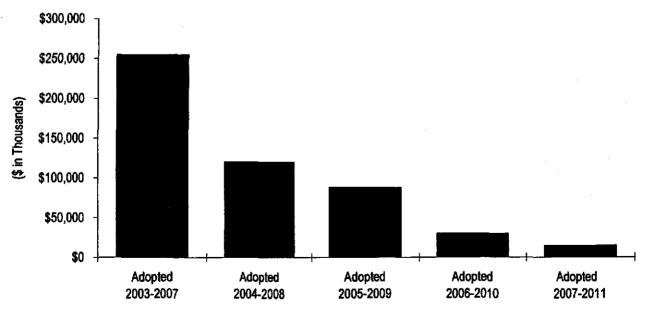
# CIVIC CENTER CAPITAL PROGRAM 2007-2011 Capital Improvement Program







## 2007-2011 Adopted Capital Improvement Program

#### Overview

#### Introduction

The Civic Center Capital Program is responsible for constructing the new City Hall and associated parking facilities. City Hall includes approximately 530,000 square feet of office and public space and is located on a 4.9-acre site located on the south side of East Santa Clara Street, between 4<sup>th</sup> and 6<sup>th</sup> Streets. Major components include an 18-story office tower, a council chamber wing, an open public plaza with a rotunda, plus a 372-vehicle underground parking garage to serve the visiting public and some staff. The facility is able to accommodate up to 1,950 City staff.

The project also includes an off-site 1,128-vehicle employee-parking garage located north of Santa Clara Street, between 4<sup>th</sup> and 5<sup>th</sup> Streets, which is still under construction.

The 2006-2007 Adopted Budget and 2007-2011 CIP for this capital program total \$15.4 million and reflect project completion and closeout costs for City Hall and the employee parking garage and the allocation of unused Civic Center Bond interest earnings. This program is part of the Strategic Support City Service Area (CSA) and supports the following outcomes: Safe and Functional Public Infrastructure, Facilities, and Equipment; and Effective Use of State-of-the-Art Technology.

#### **Program Priorities and Objectives**

The new City Hall is a landmark building for our community. This facility provides a better work environment that:

 Improves the quality of public service by bringing City operations together;

- Enhances the efficiency and effectiveness of City operations; and
- Supports long-term community development goals.

One of the major goals of this capital program has been to deliver the new City Hall project in a timely and cost effective manner. This goal was achieved.

#### Sources of Funding

The new City Hall and associated parking facilities are funded through lease revenue bond proceeds and commercial paper proceeds. The General Fund and other special and capital funds that support the staff that are located at this new facility will be responsible for the debt service payments.

#### **Program Highlights**

In terms of the City Hall project timeline, groundbreaking and initial construction began in August 2002. Structural steel topping off occurred in January 2004. Enclosure of the tower and wing occurred in January 2005. The project and occupancy was successfully completed in mid-2005.

The construction contract for the off-site employee parking garage was awarded in February 2005 and the project is expected to be completed in the fall of 2006. This project was delayed as a result of the Preservation Action Council of San José (PAC-SJ) lawsuit, unforeseen soil conditions, and an unseasonably high rainfall in spring of 2005. An interim-parking plan was implemented to provide parking for City employees at other City-owned parking garages.

## 2007-2011 Adopted Capital Improvement Program

#### **Overview**

#### Program Highlights (Cont'd.)

The estimated final project cost for City Hall and the off-site employee parking garage is \$348.1 million, which reflects savings of \$1.5 million from the budget approved in the 2005-2006 Adopted Budget. The chart below provides a breakdown of the project construction costs.

In addition to the construction budget, \$45.25 million was initially allocated for technology,

furniture, and equipment to operate this the most effective manner. facility in Council Following direction. the Administration has been successful in bringing this cost down by the goal of at least 15%. Based on contract awards to date, savings of approximately 18% (\$8 million) are anticipated. The individual furniture, technology, and equipment items are being brought forward for Council consideration at the time of contract award with a discussion of the total costs and cost savings.

#### **Projected Civic Center Construction Costs**

	Actuals thru	2005-2006		
	2004-2005	Estimates	2006-2007	_Total
New City Hall - Construction	\$ 251,103,000	\$ 17,868,000	\$ 121,000	\$ 269,092,000
New City Hall - Land Acquistion	41,900,000			41,900,000
City Hall Parking - Construction	4,746,000	20,407,000	1,000,000	26,153,000
City Hall Parking - Land Acquisition	9,600,000	 1,065,000	310,000	 10,975,000
Total Construction Costs	\$ 307,349,000	\$ 39,340,000	\$ 1,431,000	\$ 348,120,000

#### Major Changes from the 2006-2010 Adopted CIP

Major changes from the 2006-2010 Adopted CIP include the following:

- Per City Council direction approved as part of the 2006-2007 Mayor's March Budget Message, \$8.7 million in City Hall interest earnings on the Civic Center Bond proceeds and project savings were allocated as follows: 25% to City Hall capital enhancements (\$2.2 million); 25% to redeem a portion of the City Hall debt (\$2.2 million); and 50% to neighborhood capital improvements (\$4.3 million).
- Decrease of \$1.5 million to the new City Hall project to reflect estimated savings.
- Completion of employee parking garage has been extended from spring 2006 to fall 2006 due to unforeseen soil conditions and delays due to above average rain days.
- Decrease of \$8.3 million to the \$45.25 million allocation for Furniture, Fixtures and Equipment to reflect anticipated savings.

#### 2007-2011 Adopted Capital Improvement Program

#### **Overview**

#### **Operating Budget Impact**

Starting in 2005-2006, the new City Hall debt service and operating and maintenance costs as well as the debt service on the Furniture, Fixtures and Equipment are covered by the General Fund and special and capital funds. The debt service and operating and maintenance costs for the off-site garage have been factored into the 2006-2007 Adopted Operating Budget.

The new City Hall facility is designed to serve the public, house many City operations, and serve as the City's corporate headquarters. Cost allocation formulas divide the debt service and operating costs to reflect these purposes.

## Council-Approved Revisions to the Proposed Capital Improvement Program

During the June budget hearings, the City Council approved the rebudgeting of \$6.2 million to complete the final close-out of the City Hall construction project and the City Hall enhancements as well as carry over the Reserve for Neighborhood Capital Improvements.

The City Council also approved the elimination of the Reserve for Capital Improvements (\$8.7 million) that was funded by interest earnings on the Civic Center bonds. This Reserve was no longer needed to cover potential overages in Civic Center project costs and was available for other eligible uses. It was anticipated that these funds would be distributed as part of the 2006-2007 budget process. As discussed above, the City Council approved the conceptual distribution of these funds as part of the Mayor's March Budget Message to support City Hall capital enhancements (\$2.2 and neighborhood improvements (\$4.3 million) and to redeem a portion of the City Hall debt (\$2.2 million). On May 16, 2006, the City Council approved the implementing budget actions. Therefore, this reserve was no longer necessary.

## 2007-2011 Adopted Capital Improvement Program Source of Funds

SOURCE OF ELINDS	Estimated 2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	5-Year Total
SOURCE OF FUNDS							
Civic Center Construction Fund							
Beginning Fund Balance Sale of Bonds Commercial Paper Proceeds	15,101,892	6,229,698	·				6,229,698 *
Interest Income	3,492,000						
Reserve for Encumbrances	9,174,635						
Total Civic Center Construction Fund	27,768,527	6,229,698					6,229,698 *
Civic Center Parking Fund							
Beginning Fund Balance Sale of Bonds	-17,986,200	1,713,462					1,713,462 *
Commercial Paper Proceeds     Interest Income	21,474,711						
Reserve for Encumbrances	19,696,951						
Total Civic Center Parking Fund	23,185,462	1,713,462		<del></del>		<del></del>	1,713,462 *
Civic Center Improvement Fund							
Beginning Fund Balance	-16,113,166						*
	Beginning Fund Balance Sale of Bonds Commercial Paper Proceeds Interest Income Reserve for Encumbrances  Total Civic Center Construction Fund  Civic Center Parking Fund  Beginning Fund Balance Sale of Bonds Commercial Paper Proceeds Interest Income Reserve for Encumbrances  Total Civic Center Parking Fund  Civic Center Parking Fund  Civic Center Parking Fund	SOURCE OF FUNDS  Civic Center Construction Fund  Beginning Fund Balance Sale of Bonds Commercial Paper Proceeds Interest Income Reserve for Encumbrances  Total Civic Center Construction Fund  Civic Center Parking Fund  Beginning Fund Balance Sale of Bonds Commercial Paper Proceeds Interest Income Reserve for Encumbrances  127,768,527  17,986,200  Sale of Bonds 19,696,951  Total Civic Center Parking Fund  Civic Center Parking Fund Civic Center Parking Fund  Civic Center Fund  Civic Center Parking Fund  Civic Center Parking Fund  Civic Center Parking Fund  Civic Center Parking Fund  Civic Center Improvement Fund	SOURCE OF FUNDS  Civic Center Construction Fund  Beginning Fund Balance Sale of Bonds Commercial Paper Proceeds Interest Income Reserve for Encumbrances  Total Civic Center Construction Fund  Civic Center Parking Fund  Beginning Fund Balance Sale of Bonds Commercial Paper Proceeds Fund  Civic Center Parking Fund  Beginning Fund Balance Sale of Bonds Commercial Paper Proceeds Interest Income Reserve for Encumbrances  19,696,951  Total Civic Center Parking Fund  Civic Center Parking Fund  Civic Center Parking Fund  Civic Center Improvement Fund	SOURCE OF FUNDS  Civic Center Construction Fund  Beginning Fund Balance 15,101,892 6,229,698 Sale of Bonds Commercial Paper Proceeds Interest Income 3,492,000 Reserve for Encumbrances 9,174,635  Total Civic Center Construction Fund  Civic Center Parking Fund Beginning Fund Balance -17,986,200 1,713,462 Sale of Bonds Commercial Paper Proceeds 21,474,711 Interest Income Reserve for Encumbrances 19,696,951  Total Civic Center Parking Fund Civic Center Parking Fund 23,185,462 1,713,462  Civic Center Improvement Fund	SOURCE OF FUNDS   2005-2006   2006-2007   2007-2008   2008-2009	SOURCE OF FUNDS   2005-2006   2006-2007   2007-2008   2008-2009   2009-2010	SOURCE OF FUNDS   2005-2006   2006-2007   2007-2008   2008-2009   2009-2010   2010-2011

<sup>\*</sup> The 2007-2008 through 2010-2011 Beginning Balances are excluded from the FIVE-YEAR TOTAL SOURCE OF FUNDS to avoid multiple counting of the same funds.

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## Civic Center Capital Program

## 2007-2011 Adopted Capital Improvement Program Source of Funds

SOURCE OF FUNDS (CONT'D.)	Estimated 2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	5-Year Total
Civic Center Improvement Fund							
Sale of Bonds							
- Commercial Paper Proceeds	21,718,274	7,500,000					7,500,000
Interest Income	5,000						
Reserve for Encumbrances	6,508,892						
Total Civic Center Improvement Fund	12,119,000	7,500,000					7,500,000 *
TOTAL SOURCE OF FUNDS	63,072,989	15,443,160					15,443,160 *

<sup>\*</sup> The 2007-2008 through 2010-2011 Beginning Balances are excluded from the FIVE-YEAR TOTAL SOURCE OF FUNDS to avoid multiple counting of the same funds.

## 2007-2011 Adopted Capital Improvement Program

## Use of Funds

USE OF FUNDS	Estimated 2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	5-Year Total
Construction Projects							
Construction	16,150,000	50,000					50,000
Consultants	310,000	5,000					5,000
Design and Construction Management	668,000	30,000					30,000
Land Acquisition	1,065,000	310,000					310,000
Public Art	740,000	36,000					36,000
City Hall Capital     Enhancements		2,170,501					2,170,501
New City Hall Parking     Garage	20,407,000	1,000,000					1,000,000
Total Construction Projects	39,340,000	3,601,501					3,601,501

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## Civic Center Capital Program

## 2007-2011 Adopted Capital Improvement Program

#### **Use of Funds**

USE OF FUNDS (CONTD.)	Estimated 2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	5-Year Total
Non-Construction							
General Non-Construction							
Transfer to the 2002 Bond Debt Service Fund	2,170,829						
Technology, Furniture, and Equipment	12,119,000	7,500,000					7,500,000
Total General Non-Construction	14,289,829	7,500,000			<del></del>		7,500,000
Contributions, Loans and Transfe	rs to General Fu	und					
Transfer to the General Fund to Reimburse Project Costs	1,500,000						
Total Contributions, Loans and Transfers to General Fund	1,500,000						
Reserves							
Reserve For Neighborhood     Capital Improvements		4,341,659					4,341,659
Total Reserves		4,341,659					4,341,659
Total Non-Construction	15,789,829	11,841,659					11,841,659
Ending Fund Balance	7,943,160				<del></del>		
TOTAL USE OF FUNDS	63,072,989	15,443,160			<u></u>		15,443,160
TOTAL USE OF FUNDS	63,072,989	15,443,160					15,443

<sup>\*</sup> The 2006-2007 through 2009-2010 Ending Balances are excluded from the FIVE-YEAR TOTAL USE OF FUNDS to avoid multiple counting of same funds.

## 2007-2011 Adopted Capital Improvement Program 2006-2007 Use of Funds by Funding Source

		(425) Civic Center Construction Fund	(433) Civic Center Parking Fund	(473) Civic Center Improvement Fund	Total
TO	TAL RESOURCES	6,229,698	1,713,462	7,500,000	15,443,160
Co	nstruction Projects				
	Construction	50,000			50,000
	Consultants	5,000			5,000
	Design and Construction Management	30,000			30,000
	Land Acquisition		310,000		310,000
	Public Art	36,000			36,000
1.	City Hall Capital Enhancements	2,170,501	•		2,170,501
2.	New City Hall Parking Garage	-	1,000,000		1,000,000
	tal Construction Projects	2,291,501	1,310,000		3,601,501
Ge	neral Non-Construction				
3.	Technology, Furniture, and Equipment			7,500,000	7,500,000
	al General Non-Construction			7,500,000	7,500,000
Ke: 4.	serves Reserve For Neighborhood Capital Improvements	3,938,197	403,462		4,341,659
Tof	al Reserves	3,938,197	403,462	<del></del>	4,341,659
To	al Non-Construction	3,938,197	403,462	7,500,000	11,841,659
En	ding Fund Balance				
TΛ	TAL USE OF FUNDS	6,229,698	1,713,462	7,500,000	15,443,160

## 2007-2011 Adopted Capital Improvement Program **Detail of Capital Projects**

#### 1. City Hall Capital Enhancements

CSA:

Strategic Support

Initial Start Date: 3rd Qtr. 2006

**CSA Outcome:** 

Safe and Functional Public Infrastructure, Facilities,

**Revised Start Date:** 

and Equipment

Initial Completion Date: 4th Qtr. 2007

Department:

**General Services** 

**Revised Completion Date:** 

**Council District:** 

200 E. Santa Clara Street

Description:

Location:

This project allocates interest earning from the Civic Center bonds to fund City Hall enhancements, such as access and safety improvements, cable/fiber connections to public safety facilities, improved signage, and completion of infrastructure and office spaces. The City Council conceptually approved this allocation with its approval of the 2006-2007 Mayor's March Budget Message that stipulated that 25% of the City Hall construction savings be applied to City Hall needs. On May 16, 2006, the City

Council approved the implementing budget actions.

Justification:

Interest earnings from the Civic Center bonds that were not necessary to fund the Civic Center

construction project are now available to fund other capital projects.

			E	XPENDIT	URE SCH	EDULE (0	00'S)				
Cost Elements	Prior Years	2005-06 Appn.	2005-06 Estimate	2006-07	2007-08	2008-09	2009-10	2010-11	5-Year Total	Beyond 5-Year	Project Total
Construction		2,171	-	2,171					2,171		2,171
TOTAL		2,171		2,171					2,171		2,171
			FUN	IDING SO	URCE SC	HEDULE	(000'S)				
Civic Center Construction Fund		2,171		2,171				·	2,171		2,171
TOTAL	<u> </u>	2,171		2,171	•		·		2,171		2,171

#### ANNUAL OPERATING BUDGET IMPACT (000'S)

None

Major Changes in Project Cost:

None

Notes:

FY Initiated:

2005-2006

Redevelopment Area:

N/A

**Initial Project Budget:** 

\$2,170,829

SNI Area:

University

Appn. #:

## 2007-2011 Adopted Capital Improvement Program **Detail of Capital Projects**

#### 2. New City Hall Parking Garage

CSA:

Strategic Support

Initial Start Date: 3rd Qtr. 2001

**CSA Outcome:** 

Safe and Functional Public Infrastructure, Facilities,

Revised Start Date:

Initial Completion Date: 2nd Qtr. 2005

and Equipment Effective Use of State-of-the-Art Technology

Department:

**Public Works** 

Revised Completion Date: 3rd Qtr. 2006

**Council District:** 

South of St. John Street between Fourth and Fifth

Streets.

Description:

Location:

Two parking facilities will be constructed for use by employees and visitors at the new City Hall: City Hall on-site garage and City Hall off-site garage. This allocation covers the cost of the off-site garage only. When completed, the City Hall off-site garage will consist of eight levels: one below grade and seven above that will provide approximately 1,128 spaces for City employees and will also be available for public parking on evenings and weekends. The garage is located on the center of the block bounded by St. John Street, Fifth Street, Santa Clara Street, and Fourth Street.

Justification:

This project is necessary to meet the demand for parking at the New City Hall.

			E	XPENDIT	URE SCH	EDUL <b>E</b> (0	00'S)				
Cost Elements	Prior Years	2005-06 Appn.	2005-06 Estimate	2006-07	2007-08	2008-09	2009-10	2010-11	5-Year Total	Beyond 5-Year	Project Total
Construction	4,746	21,397	20,407	1,000					1,000		26,153
TOTAL	4,746	21,397	20,407	1,000					1,000		26,153
	•		FUN	IDING SO	URCE SC	HEDULE (	(000'S)				
Civic Center Parking Fund	4,746	21,397	20,407	1,000			_		1,000		26,153
TOTAL	4,746	21,397	20,407	1,000				,	1,000		26,153
			ANNUA	L OPERA	TING BUE	GET IMP	ACT (000'	S)			
Maintenance* Operating*											
TOTAL	<del></del>									•	

#### Major Changes in Project Cost:

2004-2008 CIP - Civic Center Parking Garage line item decreased by \$19 million to reflect the transfer of the on-site parking garage component to the Civic Center Construction Fund. This shift does not increase the overall project budget. 2006-2010 CIP - Increase of \$1.2 million as a result of the PAC-SJ lawsuit that delayed the award of the garage by one year. When the project was rebid, the costs were significantly higher.

The anticipated operating and maintenance costs have been incorporated into the 2006-2007 Adopted Operating Budget. This project was delayed as a result of litigation.

FY Initiated:

2001-2002

Redevelopment Area:

Yes

Initial Project Budget:

\$44,000,000

SNI Area:

University

Appn. #:

## 2007-2011 Adopted Capital Improvement Program Detail of Capital Projects

#### 3. Technology, Furniture, and Equipment

CSA:

Strategic Support

Initial Start Date: 1st. Qtr. 2004

**CSA Outcome:** 

Safe and Functional Public Infrastructure, Facilities,

Revised Start Date:

CSA Outcome:

and Equipment
Effective Use of State-of-the-Art Technology

Initial Completion Date: 3rd. Qtr. 2005 Revised Completion Date: 3rd. Qtr. 2006

Department:

**Public Works** 

Council District:

City-wide

Location:

South side of East Santa Clara Street between 4th

and 6th Streets

Description:

This project provides funding for the technology improvements, furniture, and equipment at City Hall.

Justification:

This investment is necessary to provide a state-of-the-art facility that will meet the long-term needs of

staff and the public they serve.

	<u>.</u>			XPENDIT	URE SCH	EDULE (0	00'S)				
Cost Elements	Prior Years	2005-06 Appn.	2005-06 Estimate	2006-07	2007-08	2008-09	2009-10	2010-11	5-Year Total	Beyond 5-Year	Project Total
Equipment	17,316	21,082	12,119	7,500					7,500		36,935
TOTAL	17,316	21,082	12,119	7,500					7,500		36,935
			FUN	IDING SO	URCE SC	HEDULE	(000'S)				
Civic Center Improvement Fund	17,316	21,082	12,119	7,500					7,500	\ <del>.</del>	36,935
TOTAL	17,316	21,082	12,119	7,500	···				7,500		36,935
			ANNUA	L OPERA	TING BUD	GET IMP	ACT (000'	S)			
None	·····										

#### **Major Changes in Project Cost:**

2007-2011 CIP - Decrease of \$8,315,000 to reflect updated cost estimates for the furniture, technology, and equipment.

#### Notes

A total of \$45.25 million was initially budgeted for Technology, Furniture, and Equipment. A portion of this budget (\$65,000) is reflected as a Transfer to the Redevelopment Agency in 2004-2005 to fund the 4th Street Communications Conduit Project, which provides necessary fiber optics to City Hall. Actual contract awards in this category are currently tracking approximately \$8 million below the initial budget.

FY Initiated:

2003-2004

Redevelopment Area:

Yes

Initial Project Budget:

\$45,250,000

SNI Area:

University

Appn. #:

## 2007-2011 Adopted Capital Improvement Program **Detail of Capital Projects**

#### 4. Reserve For Neighborhood Capital Improvements

CSA:

Strategic Support

**Initial Start Date:** 

N/A

**CSA Outcome:** 

Safe and Functional Public Infrastructure, Facilities,

**Revised Start Date:** 

Department:

and Equipment

Initial Completion Date:

N/A

City Manager

**Revised Completion Date:** 

**Council District:** 

City-wide City-wide

Location: Description:

This project sets aside interest earnings from the Civic Center Bonds to support neighborhood capital improvements. The City Council conceptually approved this allocation with its approval of the 2006-2007 Mayor's March Budget Message that stipulated that 50% of the City Hall construction savings be applied to city-wide neighborhood improvement projects. On May 16, 2006, the City

Council approved the implementing budget actions to create this reserve.

Justification:

Interest earnings from the Civic Center bonds that were not necessary to fund the Civic Center

construction project are now available to fund other capital projects.

				XPENDIT	URE SCH	EDULE (0	00'S)				
Cost Elements	Prior Years	2005-06 Appn.	2005-06 Estimate	2006-07	2007-08	2008-09	2009-10	2010-11	5-Year Total	Beyond 5-Year	Project Total
Reserve	· ·	4,342		4,342					4,342		4,342
TOTAL		4,342		4,342					4,342		4,342
	-		FUN	IDING SO	URCE SCI	HEDULE (	000'S)	_			
Civic Center Construction Fund		4,342		3,938					3,938		3,938
Civic Center Parking Fund				403					403		403
TOTAL		4,342		4,342					4,342		4,342

ANNUAL OPERATING BUDGET IMPACT	(000'S)
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None

Major Changes in Project Cost:

None

Notes:

FY Initiated:

2005-2006

Redevelopment Area:

N/A

Initial Project Budget:

SNI Area:

N/A

Appn. #:

## 2007-2011 Adopted Capital Improvement Program

#### Summary of Projects with Ciose-out Costs Only in 2006-2007

**Project Name: Construction** 

5-Year CIP Budget:

Total Budget:

\$204,125,000

Council District: City-wide

Initial Start Date: 3rd Qtr. 1998

Revised Start Date: 1st. Qtr. 2003

Initial End Date: 2nd Qtr. 2005

Revised End Date:

Description: This allocation funds the construction costs for the new City Hall complex, which

consists of 530,000 square feet of office and meeting space, a Council chamber wing, an open public plaza with a rotunda, and a 372-vehicle underground parking garage

to serve the visiting public and some staff.

Project Name: Consultants

Initial Start Date: 4th Qtr. 1998

5-Year CIP Budget:

**Revised Start Date:** 

Initial End Date: 2nd Qtr. 2005

Total Budget: Council District: City-wide

\$51,855,000

Revised End Date:

Description: This allocation funds consultant expenditures for the design of the new City Hall

complex.

Project Name: Design and Construction Management

Initial Start Date: 3rd Qtr. 1998

5-Year CIP Budget:

\$30,000

**Revised Start Date:** 

Initial End Date: 2nd Qtr. 2005

**Total Budget:** Council District: City-wide

\$9,112,000

Revised End Date:

Description: This allocation funds the design and construction management expenses for the new

City Hall complex.

**Project Name: Land Acquisition** 

Initial Start Date: 3rd Qtr. 2002

5-Year CIP Budget:

\$310,000

\$52,875,000

Revised Start Date:

Initial End Date: 2nd Qtr. 2004

**Total Budget:** Council District: City-wide

Revised End Date:

Description: This allocation provides funds to reimburse the Redevelopment Agency for the

purchase of land associated with the new City Hall project.

Project Name: Public Art

Initial Start Date: 1st Qtr. 2001

5-Year CIP Budget:

\$36,000 \$4,000,000 **Revised Start Date:** 

**Total Budget:** Council District: City-wide Initial End Date: 2nd Qtr. 2005

**Revised End Date:** 

Description: This allocation funds the public art component for the new City Hall Complex.